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Two States for Two Nations on Two Sides of the Jordan River

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Executive Summary

The Road Map plan, which emerged from the Quartet's (the United States, Russia, Europe and the United Nations) strategic cooperation was presented to the Israelis and the Palestinians in early May 2003. The plan delineates stages leading to a peace agreement between Israel and the Palestinians, when at the first stage the Palestinians are required to demonstrate governmental reform and a struggle against terrorism and Israel is required to make an unequivocal declaration that it agrees to the establishment of a Palestinian state.

The plan is based on UN Resolutions 242 and 338 (which Israel had already accepted in the past) and also on the "Saudi Peace Initiative", which calls for an Israeli withdrawal to the 1967 borders and the "right of return" for the 1948 refugees. The plan also establishes an international apparatus to be deployed on the ground and to supervise the plan's progress. A freeze on Jewish settlement, dismantling of the settlements, deliberations over the "right of return" and the "Jerusalem problem" await Israel with the continued implementation of the plan.

The Road Map threatens the very existence of the State of Israel and all Israeli leaders since the Six Day War have opposed the principles upon which it is based. The plan, for all intents and purposes, calls for the transfer of the almost half a million Jews living today in Judea, Samaria, Gaza and the Jewish neighborhoods in East Jerusalem.

Withdrawal to the 1967 borders, internationalization of the dispute, establishment of a Palestinian state west of the Jordan and the "right of return" for refugees were always considered existential threats to Israel. Agreement to dismantle settlements undermines the moral basis for our very residence in the Land of Israel, as it acknowledges the right of another people over part of it.

On one hand, it is incumbent upon the State of Israel to fight the plan and prevent its implementation and on the other hand, we must present an alternative plan which takes into consideration the Palestinian need for self-determination, the need to resolve the problem of the refugees – who are the real foundation of terrorism since the State's inception, in the geopolitical, economic and historical common sense. The Land of Israel belongs to the People of Israel by virtue of every conceivable right: Divine promise, the course of history and international law. The plan learns the lessons from the failure of all of the plans calling for partition west of

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the Jordan ever since the days of the British Mandate, and demarcates two states for the two nations on the two banks of the Jordan.

Jordan is Palestine ever since it was established and allocated to that nation in the partition of the Land of Israel during the British Mandate. Seventy-five percent of its residents are Palestinian and the entire refugee population residing today in the camps in Judea, Samaria and Gaza as well as Syria and Lebanon could be settled there. Large investments in infrastructure and desalination devices will facilitate that settlement and a solution to the refugees' severe humanitarian problem.

Self-rule with municipal authority will be granted in the framework of seven cantons to all of those Arabs who are not refugees and who wish to remain in their homes. These cantons will not be territorially contiguous and will not have any political authority; they will have a police capability in order to maintain local order. The residents of the cantons will have Jordanian-Palestinian citizenship and will vote for the parliament in Amman.

According to this plan, total sovereignty over the western Land of Israel, from the Jordan to the Mediterranean will remain in Israeli hands.

TWO STATES FOR TWO NATIONS ON TWO SIDES OF THE JORDAN RIVER

Arieh Eldad

Introduction

In the second half of 2002, a plan known as the Road Map began to take form in Europe and in the United States. The parties to this plan were: The European Union, Russia, the Secretary General of the United Nations and the President of the United States (The Quartet). The support of George Bush for this plan was reserved at first, but it increased with his need to pay a political price to Britain – his principal and most consistent partner in the war in Iraq. The plan sets out stages for an agreement between Israel and the Palestinians, the preliminary stage calling for governmental reform of the Palestinian Authority and its fight against terror, in consideration for an unequivocal Israeli declaration of its commitment to the establishment of a viable, independent Palestinian state; the further stages of the Road Map include the establishment of an international body to supervise the implementation of the plan, the removal of Jewish settlers' outposts which were established in Judea and Samaria since March 2001 and the freezing of settlements (including natural growth), in the first phase. The second stage of the plan deals with the removal of the Jewish presence in Judea, Samaria and the Gaza district (Yesha), with the object of creating the maximum territorial continuity of the Palestinian state. Concurrently with Palestinian progress in stopping terror, the Israeli army is to withdraw from the areas which it seized in October 2000, and to enable the reopening of Palestinian institutions in East Jerusalem. The solution of the problems of the refugees and of Jerusalem, and the conclusion of the dispute are to be discussed in the third stage, within the framework of an international conference.

The plan rests upon the Resolutions of the Security Council Nos. 242 and 338 as formulated by the US and Britain and accepted by Israel (however, not accepted by the rest of the Security Council Members), and upon other agreements reached by the parties (including the so-called Oslo Accords). However, the Road Map rests first and foremost, in a most unusual and one-sided manner, also on the Resolutions of the Arab League which has adopted the "Saudi initiative". This initiative calls for the withdrawal of Israel to the 1967 boundaries and for the "right of return" of the Palestinian refugees.

The Road Map lay on the Quartet's table until the Palestinian Legislative Council chose Abu Mazen as "Prime Minister" (being part of the governmental reform included in the terms of the Road Map), and until the war in Iraq ended. The Plan was presented in the beginning of May 2003 to the government of Israel and to the Palestinian Authority and proclaimed officially at the Aqaba Summit on June 4, 2003. Within a few months the Palestinian "prime minister", Abu Mazen failed to fight terrorism as promised, and more suicide bombings were supported by Yasser Arafat. Israel retaliated and no later than September 6, 2003, Abu Mazen resigned, and his "new and different Palestinian leadership" collapsed. His successor, Abu Alla, declared he would not fight *Hamas*, Islamic *Jihad* or any other terrorist organization, and, as these lines are being written, the "Road Map" plan is on hold, although both President Bush and Prime Minister Sharon declare it is still valid.

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In the past, all leaders of the State of Israel were united in the view that a Palestinian state west of the Jordan River would endanger the very existence of the State of Israel. A wide national consensus also opposes the "right of return" of the Palestinian refugees to the State of Israel. In recent decades, Israel stood fast in its demand to solve the dispute between herself and her enemies in direct negotiations, without foreign intervention, or the introduction of an international force into Israel. All Israel's leaders since the Six Day War opposed the withdrawal of Israel to the 1967 borders – borders which were described by the very dovish Foreign Minister, the late Abba Eban, as "Auschwitz borders". About a quarter of a million Jews live today

in Judea, Samaria and Gaza (Yesha) and an additional two hundred thousand Jews reside in the Jerusalem quarters which were established in areas annexed after the Six Day War. The Road Map calls therefore for the transfer of close to half a million Jews from their homes in the Land of Israel. The Quartet sponsoring the plan does not accept any of Israel's reservations in respect to the plan. The Road Map endangers the very existence of the State of Israel. Yet the Prime Minister of Israel has declared that the vision of President Bush ("Two States for Two Nations") is acceptable to him and that the Road Map (with 14 reservations that were not accepted by the Quartet or the Palestinians) is the current peace plan of Israel.

At the root of the Road Map there are several principles which deny the right of Jews to dwell in any part of *Eretz Israel* (the Land of Israel), and thereby they seek to undermine the right of the people of Israel to the Land. They recognize the right of another nation to sovereignty over parts of the country and they confer legitimacy on the demand which is intended to be negotiated, for the "right of return" of the refugees. Other destructive elements of the Road Map are international intervention in the dispute and recognition of the legitimacy of the Arab claim to Jerusalem, making it one more subject of negotiation. Israel, therefore, dare not accept the plan "in principle" – not even for **tactical** reasons, in the hope that the Arabs will not succeed in keeping their part of the plan. Israel must reject the Road Map in its entirety. Any entry into negotiation on the basis of "the plan" will result in surrender, at least to an extent and most likely to the majority of the terms of the plan. That is what happened with the Madrid Conference on October 30, 1991, so it was at Camp David in the peace discussions with Egypt on September 18, 1978, where Israel agreed to withdraw from the whole of Sinai "down to the last grain of sand", to destroy and uproot the settlements of the Yamit District and was even shamefully expelled from the narrow strip of coast at Taba. The outcome of these concessions to Egypt did not bring any peace with Egypt, but rather to a state of "cold war" with this state. The same happened in the Oslo Accords on September 13, 1993 and in the arrangements (that led to the current war for the past three years) which followed the withdrawal of the Israeli Army from Lebanon on May 24, 2000 (which led to the installation of more than 10,000 missiles and rockets by the Hizbullah along Israel's northern border). Entry into negotiation on the basis of the Road Map will inevitably result in acceptance of most of the terms of the plan. Only a total rejection of the plan by Israel can make it irrelevant and will bury it in the pile of political plans which endeavored to bring about the destruction of Israel in the course of the last 55 years.

Concurrently, Israel must present an alternative plan. This plan can be proposed during the crisis which will result from the failure of the Road Map.

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The alternative plan is based on the fact that the Palestinians already have a state of their own, Jordan, which was established after the territory which was allotted for the Jewish National Home in Mandatory Palestine was divided into two parts, three-quarters given to the Arabs. Palestinians today already constitute 75% of the population of Jordan. Our alternative plan presents the need for a regional solution to the refugee problem by settling the refugees in Jordan; the rate of natural increase of the Palestinians prevents the solution of their problem within the areas of Yesha wherein they live at present, not to mention the three million Palestinians and Palestinian refugees that currently are living in other Arab countries and might be expelled to the territory of "Palestine" if such a state is established according to the Road Map plan. Any genuine solution of the problem must include all Palestinian refugees, living these past 55 years in refugee camps in Yesha, Jordan, Lebanon and Syria. The definition of Jordan as a Hashemite-Palestinian state will enable the Arabs of Yesha who are not refugees to obtain Jordanian citizenship, to vote for the Jordanian Parliament in Amman as the Parliament representing the Palestinian nation, and will enable them to express their national identity. Arabs who will not move to Jordan within the framework of the resettlement of the refugees, will be able to administer their civil needs in seven cantons, solely with autonomous municipal authority without territorial continuity. They will have authority to run their affairs in the spheres of trade, health, education, transportation, religion, agriculture and municipal matters. **Israel will be sovereign over the entire area west of the Jordan and shall have exclusive authority in respect to security and defense in the entire area of its sovereign rule.** The State of Israel cannot agree to the existence of an additional

armed state west of the Jordan with air sovereignty and with control of its external borders. Nor can the State of Israel agree to a Palestinian territorial continuity which will cut the State of Israel into separate parts. On the other hand, in Jordan, a Hashemite-Palestinian state will have full governmental rights with no restraints on negotiation of treaties, on air space and no obligations of demilitarization. Such a state will have territorial continuity and viable economic independence.

The plan which is hereby presented, is of the integration of a number of ideas which have already been raised in the past: "Jordan is Palestine", "the canton program" and "transfer by consent", for the solution of the refugee problem.

Historical Background

The people of Israel came into being and was formed in *Eretz Israel* 3,800 years ago. Our forefathers dwelt in the Land of Canaan, particularly in the Negev and in the mountain range west of the Jordan. The borders of "the land that was promised to Abraham" and the Jewish people in the book of Genesis were wide, from the Nile to the river Perat. Upon the conquest of Canaan by Joshua, the territories of the tribes were established. The Eastern bank of the Jordan was also conquered. The borders of the Kingdom of Israel during the reigns of David and Solomon (see map 1) reached almost to the limits of the "Promised Land" of the Book of Genesis. Upon the destruction of the Second Temple and the crushing of the Bar Kochba revolt 1,900 years ago, the majority of the Jewish population in *Eretz Israel* was exiled. Thereafter, the land saw many conquerors and was occupied by many rulers: Romans, Byzantines, Muslims, Mamelukes, Crusaders, Turks and British. Only a few of these empires annexed *Eretz Israel* to their territory. During this period, the land was always held by an invader. It was never an independent state nor the dwelling place of one nation which maintained its national identity therein. The Jewish population in the country never ceased to exist, although at times it was sparse. At the end of the 19th century, the Return to Zion commenced with waves of immigration of Jews. The population of the country at that time consisted of some tens of thousands of Jews, Muslims and Christians. At the commencement of the Return to Zion, *Eretz Israel* was a remote corner of the Ottoman Empire. The Jewish immigration and the development of the country which followed, attracted waves of Arab immigrants from neighboring countries. The conflict between Jews and Arabs was the main characteristic of life in *Eretz Israel* in the last century. The Balfour Declaration, towards the end of the First World War, called for the establishment of a national home for the Jews in the Land of Israel. After the War, the League of Nations granted Britain the Mandate over *Eretz Israel* west and east of the Jordan, to implement in this region the plan of the Jewish national home. Violent Arab opposition together with international political pressures and British commitments to the ruling Bedouin families during World War I, resulted in the British issuing the Churchill White Paper which tore the whole of the eastern bank of the Jordan River from the Jewish national home (1922) (map 2). Thus, the Kingdom of Trans-Jordan was created. However, this division of the country which had been promised to the Jews in the Balfour Declaration and in the Mandate, and which was then in great measure given to the Arabs, failed to satisfy Arab demands and they carried out waves of bloody riots in 1929 and in the years 1936 to 1939. Each wave of such "disturbances" was followed by a plan for the further partition of western *Eretz Israel* and by a further proposal to hand over additional areas to the Arabs (Lord Peel's committee 1936), all being rejected by the Arabs. On November 29, 1947, the United Nations resolved to divide western *Eretz Israel* into two states, Jewish and Arab. The War of Independence commenced on the morrow of the United Nations resolution, and immediately upon the Declaration of Independence on the 5th of *Iyar* 5708 (May 14, 1948), the armies of the Arab states invaded Israel, with the object of conquering it. In the course of the War of Independence, some hundreds of thousands of Arabs left their homes, whether as a result of the call of their leaders temporarily to evacuate the battle areas in order to enable the annihilation of the Jews unimpeded, or fled for fear of the battles. Their exact number is disputed and will probably never be known. In accordance with a number of calculations, it cannot have exceeded 420,000, since, according to the last British census, 560,000 Arabs lived in the area, and after the War of Independence there remained in the State of Israel about 140,000 Arabs who did not flee. Other estimates indicate that 750,000 fled and that several additional

hundreds of thousands remained in their homes “but suffered as a result of the war”, and they were therefore added to the lists of those who were entitled to support by the United Nations Relief Association which was established for them.

At the end of the War of Independence (map 3), Egypt controlled the Gaza Strip including its refugee camps. The Kingdom of Trans-Jordan which invaded the west bank of the Jordan occupied the areas of Judea and Samaria (“the West Bank”) and the refugee camps therein. Additional refugee camps were created in Lebanon and in Syria. Many of the refugees who could do so emigrated to other Arab countries and also overseas (“the Palestinian Diaspora”). Those who remained in the refugee camps received support from the funds of the United Nations agencies, and they refused to settle in the area even when alternative housing proposals were made by various international bodies. These people became the only refugee population in the world which perpetuated its own refugee status, rejecting all offers of permanent housing. The United Nations agencies employ scores of thousands of Palestinians and the perpetuation of this situation is clearly in the interest of these Palestinians.

In the refugee camps throughout the Middle East, various terror organizations have been active during the past 50 years. The Palestinian educational system in the refugee camps has, for three generations, been cultivating the dream of the return to Palestine and the destruction of Israel and all its Jewish citizens. These refugee camps are the foundation and infrastructure of the terror. They are a gigantic reservoir of manpower for the murder gangs which compete with each other in the only negotiable currency common to all Palestinians: who can succeed in killing more Jews, in carrying out more grievous attacks. **The Palestine Liberation Organization (PLO) was created in 1964 (!) – three years before the liberation by Israel of the Sinai Peninsula and of Judea and Samaria (“the West Bank”)** (map 4). The constitution of the PLO calls for the annihilation of Israel as a Jewish state, the official maps of the PLO show only one state, “Palestine”, stretching from the Jordan to the Mediterranean. Whoever claims that the object of the Arabs is “ending the occupation” (of 1967), ignores the facts and the truth. Whoever proposes “a solution” to the Jewish-Arab dispute in the Middle East without solving the refugee problem, simply offers a partial and temporary solution and ignores the prime cause of the continuation of the war.

The Political and Legal Situation of the Judea, Samaria and Gaza Areas

The borders of the “Green Line” do not have the status of an international boundary. These borders were the cease-fire lines of 1949. They might have become recognized international borders had they fulfilled two conditions:

- (a) the states bordering the other side of the “Green Line” would be recognized by international law as the legal sovereigns of the areas they held, and
- (b) an agreement would have been reached between the states for the determination of this border.

The legal position of the areas of Judea and Samaria (“The West Bank” in Jordanian terminology) had been defined merely as territory occupied by the Kingdom of Jordan. Similarly, the Gaza Strip was territory occupied by Egypt. Proof thereof is that both these states do not make claim in respect to these areas today. In the Peace Treaty, Egypt insisted on receiving “the last grain of sand” of Egyptian territory, but did not make any claim in respect to sovereignty over the Gaza Strip. The Kingdom of Jordan granted Jordanian citizenship to all the Palestinians who lived within its borders, but though Jordan took great interest in the areas of Judea and Samaria, and for a period it claimed to be the patron of the Palestinian cause, nevertheless Jordan waived all rights to these areas, and in the Peace Treaty with Israel, Jordan made no claim regarding this territory. Israel was the sole source of authority in this area until the Oslo Accord, and Israel delegated part of this authority to the Palestinians, in Areas A and B. Until the liberation of Yesha by Israel in the Six Day War, no claim for the establishment of an independent state was made by the Palestinians *vis-à-vis* Jordan or Egypt, and the Palestinians made no military or political struggle to liberate their “occupied territory” from these states.

National borders are determined in agreements between states. In most cases in history, these borders were fixed in wars or in their aftermath. The United Nations Resolution of November 29, 1947, attempted to outline the borders of the partition of *Eretz Israel*, but this offer was rejected by the Arab states, which invaded Israel and declared a war of annihilation upon the newborn state. The cease-fire lines at the end of the War of Independence were not recognized by the Arab states, and the Six Day War followed with large numbers of the Egyptian troops being moved into Sinai and with the closure of the Straits of Tiran, the shelling of western Jerusalem and destructive shelling from the Golan Heights of the villages of the Hula Valley. Therefore, the line arrived at following the last war has binding status, as long as no different international border has been reached by agreement between the states. Waiver by Israel of its rights to part of these areas was not made by virtue of “international law”, and Israel has not broken any law by retaining these areas under its control.

The Solution: Two States for Two Nations on Two Banks of the Jordan

The Return-to-Zion War has been going on for one hundred and twenty years. Since the birth of Zionism, the Arabs have been at war with us. Whoever claims that the Palestinians have been fighting against “the occupation” which began with the liberation of Judea, Samaria and the Gaza Strip in the Six Day War, is ignorant of the history or deliberately twists it to suit his purposes. What has Zionism not done to end the war? The whole of *Eretz Israel* belongs to the people of Israel by virtue of every historical right and of justice: The Divine Promise of the God of Israel to the people of Israel, historical right, all that Israel has created in its Land and has given to the whole world. *Eretz Israel* belongs to the people of Israel in accordance with international law and by the laws of war. Israel was prepared to give up these rights, to share the land with the Arabs if only were it allowed to live in peace in part of *Eretz Israel*. The nations of the world were quite agreeable to divest Jews of all these rights and they divided the land again and again. *Eretz Israel* of the Mandate and of the Balfour Declaration was cut in two by the Churchill White Paper, and the larger part east of the Jordan River was given to the Bedouin “King”, creating the “Kingdom of Jordan”. Numerous plans sought again and again to divide western *Eretz Israel*, and failed time and again. The Partition Plan which was approved by the United Nations on November 29, 1947, was rejected by the Arabs because they wanted **everything**. All the attempts of the Jewish nation to live with the Arabs failed, be they as a “National Home”, being less than an independent state, or as a divided country with its capital carved in two, or as a democratic state granting equal citizenship rights although without equal obligations to its Arab citizens – no solution was acceptable to the Arabs; their object remained to destroy the existence of the Zionist Jewish entity. No power deterred the Arabs from repeated attempts to exterminate the Jews, to drive them out of this land. This is the local symptom of a global disease, a wider collision between western civilizations and the Muslim civilization, so well described in Samuel Huntington’s work, *The Clash of Civilizations*.

Even the attempted national suicide which we have witnessed during the last decade, called the Oslo Accords, did not satisfy the Palestinians, not even the agreement to surrender Judea, Samaria, the Gaza District and half of Jerusalem (Camp David Summit 2000) – this present war proves the point. All proposals to divide western *Eretz Israel* between the Jewish people and the Arabs have resulted in war and destruction. The time has come to present a solution to the bloodshed which has been continuing for 55 years. We must find another solution.

There is no geopolitical logic to partitioning western *Eretz Israel*. Nor is there any demographic logic. It is not logical and it is not economically viable. There cannot be two independent states with military power and with rights of development and of sovereignty west of the Jordan. Even were it a case of two friendly European nations, it would not be possible to lock into this prison cell area two independent sovereign states. And such a situation is unthinkable here after generations of incitement to hatred and murder. In a situation in which the Palestinian educational system “educates” generations of murderers and suicide killers and pronounces that on the map of Palestine, Israel does not exist, it is incomprehensible that two states can exist

alongside each other, bearing in mind all the vast differences in standards of living and also the huge chasm in standards of human rights. The security of Israel would be imperiled by the presence of a foreign army west of the Jordan River and by a state which sponsors terrorism.

The Kingdom of Jordan which was born in sin – the separation of Trans-Jordan from the Jewish national home – has become over recent years a *de facto* Palestinian state, 75% of its population being Palestinians. Some of them still live in the refugee camps where they were installed willingly or by force after the War of Independence. Some of them became citizens of this vast empty kingdom and “solved the refugee problem” on their own, just as millions of other refugees did throughout the world, and just as hundreds of thousands of Jewish refugees from Arab countries have done. Jordan is in fact Palestine as proven by its demography. “Jordan is part of Palestine” in accordance with the claims of Palestinians who tried to get control of the Kingdom (and failed). The Palestinians are delaying a further such attempt until they succeed in establishing another Palestinian state west of the Jordan. Jordan is Palestine and there is in Jordan a real chance to solve the Arab refugee problem. But Jordan is not yet Palestine because the present rulers of Jordan do not want it and because the Bedouin minority hates the Palestinians far more than any Jew in Israel is hostile to the Arabs.

This truth and this solution were proposed also by (Israel’s then-Minister of Foreign Affairs and wise Prime Minister) Yigal Alon and by Ariel Sharon. Alon stopped preaching this solution because of the sharp objection of King Hussein and because of the “historic alliance” with him. Another reason for objection to the plan was the estimation that a friendly Jordanian kingdom constitutes an important strategic barrier between Israel and Iraq. As a dominant power in the east, Iraq threatening Israel, is gone even if temporarily. If the “Jordan is Palestine” program is indeed the realistic solution which can give the Palestinians a state and can ensure the existence of the State of Israel as a Zionist Jewish state capable of self-defense, the obstacle of the objection of the Hashemite royal house ruling Jordan can be overcome, when international, as well as Israeli guarantees are given to this regime, that the new Hashemite-Palestinian state is needed by the international community, as the only way to stabilize the region.

Is it a realistic plan to settle the refugees in Jordan and to make it Palestine also *de jure*? Is the plan feasible economically? Is there sufficient water in Jordan for all Palestinians? Can international support be enlisted for this plan? How can the possible refusal of the refugees to leave the refugee camps and to give up the dream of their return to Jaffa, Jerusalem, Haifa and Safed be overcome?

The area of Jordan (90,000 sq. kms.) is 13 times the area of Yesha and is 4.3 times the area of the State of Israel within the “Green Line”. Whoever proposes to constrict the “Palestinian state” within Areas A and B, in accordance with the interim phases of the failed Oslo Accords, misleads and deceives himself and the world. The natural increase of the Arab population in *Eretz Israel* is the greatest in the world. The natural increase in the Arab state of Egypt has been restrained. Even in an extremely Islamically orthodox country like Iran, it has been limited by intensive action of the Muslim authorities. But the Palestinian population is “exploding”, this being part of a deliberate demographic policy of its spiritual leadership – defeating the Zionist entity with the aid of the Palestinian mother’s womb. Whoever suggests locking up a population increasing at this rate in a portion of the area west of the Jordan condemns Israel to death. The Palestinians will always try to get into Israel and to gain control over it from within, for the lack of any other demographic course open to them. The present economic condition of the Palestinian refugees is bad. Their average income per person is one of the lowest in the world. If there is any intention of improving this situation, investment of tens of billions of dollars from outside sources will be necessary. Such investments, if they were to be channeled to Jordan, could turn it into a state capable of supporting all the Arab refugee population. These investments could also be a lever to enable Jordan to interest a wider international community in support of the program, since in the course of time these investments would be likely to bear fruit. On the other hand, any investment in the rehabilitation of refugees in their present locations is risk capital par excellence which will eventually go down the drain, in the next war.

Jordan is an arid land. Already at present it is dependent on water supply from Israel in order to irrigate the agricultural plantations in the Jordan Valley. A plan which will seek to settle some two million Palestinian refugees in Jordan will demand the solution of the water problem in the region. Such a solution can be reached by means of nuclear or conventional desalination installations, their source of energy being the natural gas reserved on the Mediterranean coast. A large desalination plant can be established also in the Jordan Valley itself, its source of energy being a hydroelectric station exploiting the differences in height between the Mediterranean and the Dead Sea which is gradually drying. The cost of building such plants is great, but it is lower even than the resources which the United States was prepared to invest in Turkey in exchange for the right of passage during the Iraqi War (about \$20 billion). Therefore, the problem of the basic infrastructure which might have prevented the settling of Palestinian refugees in the wide areas of Jordan is both soluble and attractive.

The two principal objections to the project are likely to come from the Jordanians and from the Palestinians themselves. Can these objections be overcome?

Jordan will become Palestine sooner or later. Sooner – if it will be wise enough to navigate this change to satisfy Israel's needs. Later – if Israel will consent to the establishment of a Palestinian state west of the Jordan. The Palestinians' next step would be obtaining control over the Kingdom of Jordan and the creation of a Greater Palestine, one further phase in their plan for the destruction of Israel and the establishment of Palestine over the whole of Mandatory *Eretz Israel*. The Hashemite Kingdom also fears this intention of the Palestinians. This intention was displayed in the summer of 1969. The determination of King Hussein in his war against the Palestinians, and the intervention of the State of Israel on his behalf in blocking the Syrians, rescued the Hashemite royal house and prevented the establishment of a Palestinian state in Jordan. This was one of Israel's most historic and serious mistakes. Had the Palestinians achieved a state already thirty years ago, their claim "a nation without a land" would have been groundless, and it would have been much simpler then for the international community to accept the solution of two states for two nations on both sides of the Jordan River. The Jordanian royal house is therefore fully aware that it is surviving on borrowed time, and that if a Palestinian state were to come into being west of the Jordan, it would become the principal base of the effort to enable the Palestinian majority in Jordan to take over the Kingdom. The sole chance of the Hashemite royal house is to adopt the plan of converting the Kingdom into a Hashemite-Palestinian state enjoying international support, and benefiting from vast development budgets for desalination and industrialization. Only a continuing Israeli guarantee of the stability of the regime in Jordan, by prevention of the establishment of a Palestinian state west of the Jordan – a state which would constantly threaten Jordan – only such an Israeli guarantee, i.e. a joint interest in restricting the power of the common enemy, only this can assure the long-term survival of the Hashemite regime and therefore secure the support of Jordan for this process.

Can Palestinian support for this process be obtained? During the 1970s, Yasser Arafat considered that Jordan was Palestine. He changed his demand and claim under pressure of the Arab League. Today the Palestinians are convinced that they should avoid any step towards taking over Jordan before they (the Palestinians) have secured an independent state at Israel's expense west of the Jordan. The absolute prevention of such a scenario will once again channel the pressure to obtain an independent state, in the direction of Jordan, as in the 1960s. There is no doubt however that the likelihood of the Palestinians choosing this course of their own will, is remote. The settlement of refugees in Jordan is contrary to their understanding of their sole chance to realize the "right of return" to Israel. If this "right" will be totally blocked, there is a possibility that the population of the refugee camps will see no further purpose in their continued dwelling in the camps, since it will no longer be able to yield to them the fruit of return. Wide international support for the settlement of the refugees in Jordan, backed by large investments in water desalination, housing and establishment of work places, could be attractive to many of them as individuals, even if their leadership prefers to pursue a harsh and extreme line. The forcible removal of this leadership would also bring about the solution of the refugee problem.

The Arabs who live in Yesha and are not defined as “refugees” in the list of refugees of the United Nations Work and Relief Agency, who will opt to stay where they are, will, as part of a long-term and agreed process, receive Hashemite-Palestinian citizenship. They will vote for the Parliament in Amman, and will be entitled to manage their social, municipal, commercial, agricultural, transportation, education and religious affairs in seven cantons, not connected territorially (two in the Gaza District and one each in Jenin, Shechem, Ramallah, a Christian canton in Bethlehem, and a canton in the Hebron Hills). The residents of these areas will enjoy the standing of “Resident” (without Israeli citizenship) without the right of moving their place of residence outside of their cantons (avoidance of “infiltration”). In the Peace Treaty it will be made clear that, like the Israeli Arabs, they will not have the right of political organization as an independent entity. The Arabs of Yesha will have a limited policing authority in their areas, with no authority at international sea, air or land border controls and they will not be entitled to enter into international agreements or covenants. Israel will have complete air, sea and electromagnetic authority, and it will be the sole legal authority also in the areas populated by Arabs. Israel is the exclusive sovereign west of the Jordan.

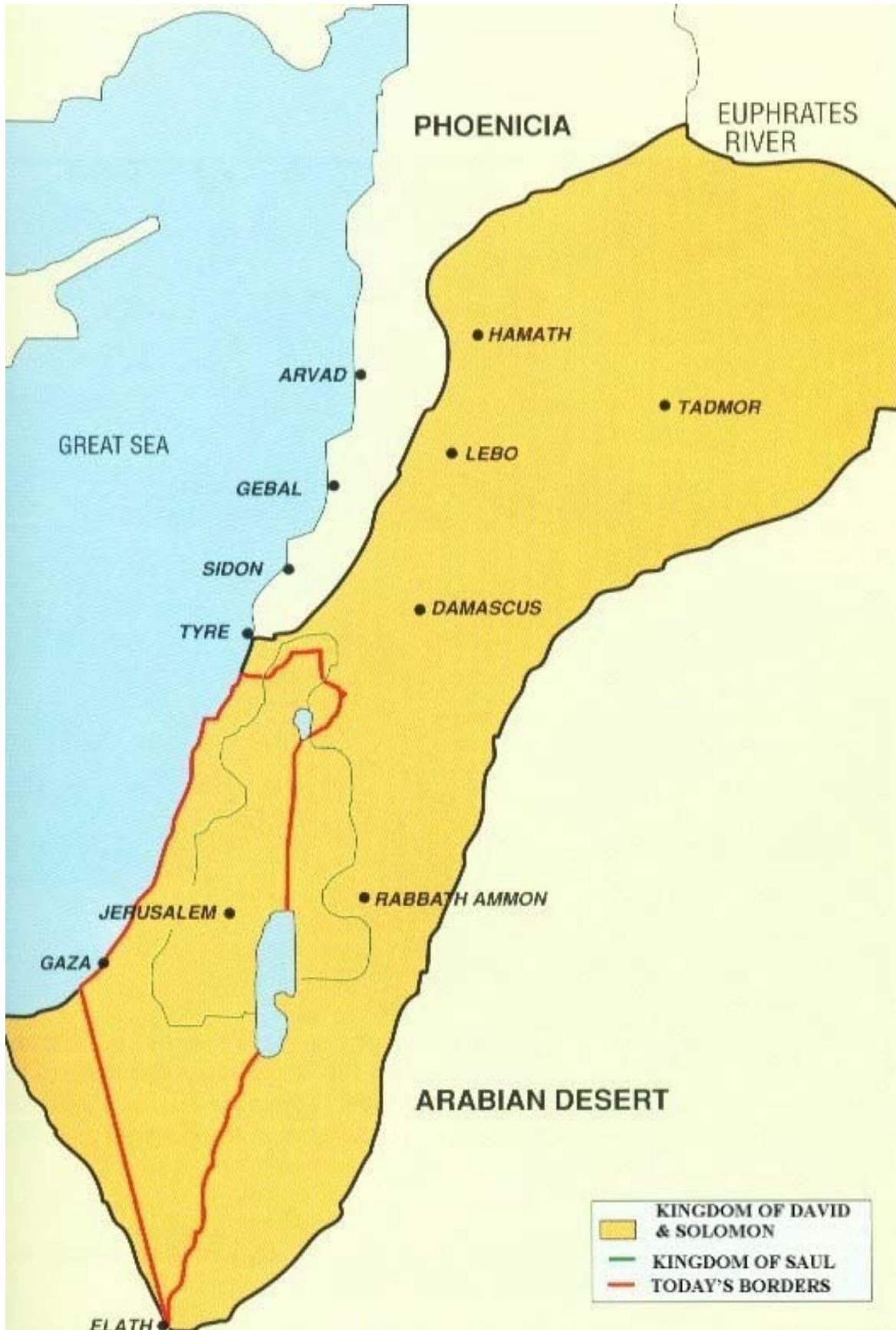
International Support

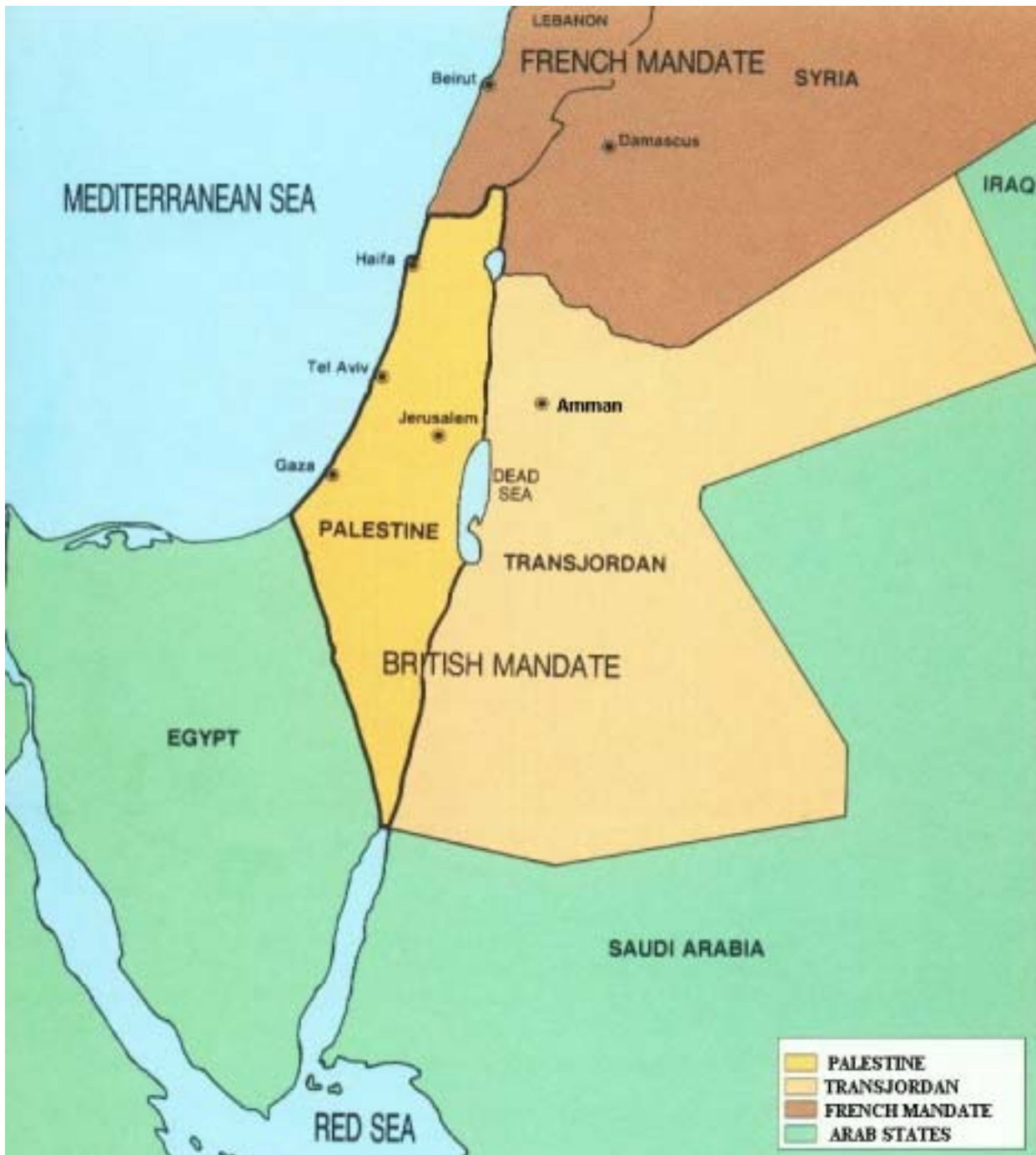
United States support for this plan can be obtained with greater ease than the support of the Europeans. There is already a majority of Senators and Representatives who condition agreement to the establishment of a Palestinian state west of the Jordan upon the fulfillment of far-reaching restrictions, and these therefore make such a state impossible to achieve. The fact that Americans throughout the world have become targets of Muslim terror places the Americans in a position which is unwilling to compromise with any form of terror. It seems that the sole objection in the United States to this scenario is at the Department of State which is the prime supporter of the Road Map.

The Europeans, on the other hand, are traditional warm supporters of the Arab position. This results from a combination of motives: economic (dependence on Arab oil) plus political-international motives (the desire to create for themselves an independent stand differing from that of the United States), in order to become an international power. This attitude was particularly evident on the eve of the Iraqi War when France, Germany and Russia strongly opposed the policies of the United States and Britain. In recent years, this equation has been influenced also by the growing Muslim minorities in some of the European countries. Moreover, an emotional subconscious anti-Semitic attitude is also bound up with this behavior, under a diplomatic cloak in accordance with traditional European nicety. Therefore, Europe almost always supports the Arab position, because it pays them and because it blends with the traditional European anti-Jewish stand.

A change in this stand can occur if the rules of the game of the world oil economy were to change, or if other plans – such as the Road Map – were to reach a dead end, and Europe were no longer able to be a contributor of any worth to the advancement of Arab aspirations. The Road Map plans presented to the international community and to the parties in the Middle East, demand enormous concessions of Israel, and do not offer it any real advantages. These plans place the security and peace of Israel within the close range of the Palestinians. They will not fight terror for Israel’s sake, they will even initiate and operate it. These plans will place Israel’s security in the hands of an international force which will enter Israel to supervise and guarantee the implementation of the plans and will prevent Israel from taking any measures in the war on terror. They also include elements which threaten the very existence of Israel in the medium and long term, and destroy the moral basis of the existence of the state. These schemes enjoy Arab support and the support of Europe and the Department of State in Washington. Unless these plans are completely removed from the table, no alternative plan, like the one presented here – has any chance to materialize. It seems that the world will need a colossal demonstration of the failure of the Road Map plan, in order to abandon it. If this plan were to continue on its current course – the unavoidable war that will follow could give the world such a demonstration. It is very unfortunate that such proofs are still needed.

Map 1: An Ancient Kingdom



Map 2: First Partition (1921-1922)

Map 3: Fourth Partition (1949)



Map 4: Following the Six Day War (1967)

